



# 2021 ANNUAL SURVEY OF JAILS

U.S. DEPARTMENT OF JUSTICE  
BUREAU OF JUSTICE STATISTICS  
AND ACTING AS COLLECTION AGENT  
RTI INTERNATIONAL

**Agency/Jail Name:**

**Point of Contact at Agency:**

*Title*

*First Name*

*Last Name*

**Official Address:**

*Street or P.O. Box*

*City*

*State*

*Zip*

**Phone:**

*Area Code*

*Number*

*Extension*

**Email:**

## General Information

- **IMPORTANT:** Please use this form as a reference and submit your data at <https://bjsasj.rti.org>.
- If you are unable to submit data online, please return your completed form to us by email ([bjsasj@rti.org](mailto:bjsasj@rti.org)), fax (1-866-800-9179), or mail (RTI International, Attn: Data Capture, Annual Survey of Jails (0216663), 5265 Capital Boulevard, Raleigh, NC 27690-1652).
- For assistance, please contact RTI International at 1-866-354-4992 or [bjsasj@rti.org](mailto:bjsasj@rti.org).

### Facilities to include in this collection

Please include all confinement facilities administered by a local or regional law enforcement agency. The facilities are intended for adults but sometimes hold juveniles.

#### INCLUDE—

- ✓ Jails and city/county or regional correctional centers.
- ✓ Special jail facilities operated under the authority of local or regional correctional authorities, including medical, treatment, or release centers; halfway houses; work farms; and private facilities operated under contract to local, regional, or federal correctional authorities.
- ✓ Temporary holding or lockup facilities if they are a part of your combined jail function.

#### EXCLUDE—

- ✓ Temporary holding or lockup facilities, from which inmates are usually transferred within 72 hours and not held beyond arraignment. If your *only* function is to hold inmates temporarily, please contact us.

### Reporting instructions

Most jails operate a single facility, but some jails operate multiple facilities. Please complete this CJ-5 form on information pertaining to *all* facilities under your jail jurisdiction.

- ✓ If the answer to a question is “not available” or “unknown,” write “DK” in the space provided.
- ✓ If the answer to a question is “not applicable,” write “NA” in the space provided.
- ✓ If the answer to a question is “none” or “zero,” write “0” in the space provided.
- ✓ When exact numeric answers are not available, provide estimates, and mark X in the box beside each number that is estimated, e.g., 1,234 .

### BURDEN STATEMENT

Under the Paperwork Reduction Act, we cannot ask you to respond to a collection of information unless it displays a currently valid OMB control number. The burden of this collection is estimated to average 120 minutes per form, including reviewing instructions, searching existing data sources, gathering necessary data, and completing and reviewing this form. Send comments regarding this burden estimate or any aspect of this survey, including suggestions for reducing this burden, to the Director, Bureau of Justice Statistics, 810 Seventh Street, NW, Washington, DC 20531. Do not send your completed form to this address.

**SECTION I. SUPERVISED POPULATION**

**1. On June 30, 2021, how many persons under the supervision of your jail jurisdiction were—**

<b>a. CONFINED<sup>①</sup> in your jail facilities?</b>	<input type="text"/>	<input type="checkbox"/>
<b>b. Under jail supervision, but NOT CONFINED?<sup>①</sup></b>	<input type="text"/>	<input type="checkbox"/>
<b>c. TOTAL</b> (Sum of items 1a and 1b)	<input type="text"/>	<input type="checkbox"/>

**① Confined population**

**INCLUDE—**

- ✓ *Inmates held for other jurisdictions.*
- ✓ *Persons in community-based programs<sup>①</sup> who RETURN to your jail facilities at night.*
  - ① *Community-based programs include electronic monitoring, home detention, community service, day reporting, other pre-trial supervision, other alternative work programs, alcohol/drug treatment programs, and other programs where offenders are supervised outside of jail.*
- ✓ *Persons on transfer to treatment facilities but who remain under the jurisdiction of your jail facilities.*
- ✓ *Persons out to court while under the jurisdiction of your jail facilities.*

**EXCLUDE—**

- X *Persons under the jurisdiction of your jail facilities who are boarded elsewhere.*
- X *Inmates who are AWOL, have escaped, or are on long-term transfer to other jurisdictions.*
- X *Persons in community-based programs run by your jail who do NOT return to your jail facilities at night.*

**① Supervised, unconfined population**

**INCLUDE—**

- ✓ *Persons in community-based programs run by your jail who do NOT return to your jail facilities at night.*

**EXCLUDE—**

- X *Persons on pre-trial release who are not in a community-based program run by your jail facilities.*
- X *Persons under the supervision of probation, parole, or other agencies.*
- X *Inmates on weekend programs that allow offenders to serve their sentences of confinement only on weekends (e.g., Friday–Sunday).*
- X *Inmates participating in community-based programs who RETURN to your jail facilities at night.*

**2. On the weekend prior to June 30, 2021, did your jail facilities have a weekend program?<sup>①</sup>**

① *Weekend programs allow offenders to serve their sentences of confinement only on weekends (e.g., Friday–Sunday). Please answer yes if your agency had a weekend program on the weekend prior to June 30, 2021, even if no inmates participated on that particular weekend.*

**Yes** —————> **How many inmates participated?**

**No**

## SECTION II. INMATE COUNTS AND MOVEMENTS OF THE CONFINED POPULATION

3. On June 30, 2021, how many persons **CONFINED** in your jail facilities were—

a. **Adult males** (age 18 or older)

 

b. **Adult females** (age 18 or older)

 

c. **Males age 17 or younger**

 

d. **Females age 17 or younger**

 

e. **TOTAL** (Sum of items 3a to 3d should equal item 1a)

 

4. Of all the persons age 17 or younger **CONFINED** in your jail facilities on June 30, 2021 (sum of items 3c and 3d), how many were tried or awaiting trial in adult court?

 

5. Of all the adults **CONFINED** in your jail facilities on June 30, 2021 (sum of items 3a and 3b), how many persons were—

a. **18-24**

 

b. **25-34**

 

c. **35-44**

 

d. **45-54**

 

e. **55-64**

 

f. **65 or older**

 

g. **TOTAL** (Sum of items 5a to 5f should equal the sum of items 3a and 3b)

**6. On June 30, 2021, how many persons CONFINED in your jail facilities were—**

<b>a. White</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>b. Black or African American</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>c. Hispanic or Latino</b>	<input type="text"/>	<input type="checkbox"/>
<b>d. American Indian or Alaska Native</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>e. Asian</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>f. Native Hawaiian or Other Pacific Islander</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>g. Two or more races</b> (not of Hispanic origin)	<input type="text"/>	<input type="checkbox"/>
<b>h. Additional categories in your jail information system</b> specify <input type="text"/>	<input type="text"/>	<input type="checkbox"/>
<input type="text"/>		
<b>i. Not known</b>	<input type="text"/>	<input type="checkbox"/>
<b>j. TOTAL</b> (Sum of items 6a to 6i should equal item 1a)	<input type="text"/>	<input type="checkbox"/>

**7. On June 30, 2021, how many persons CONFINED in your jail facilities were—**

- ✓ *INCLUDE persons held or awaiting trial for new offenses.*
- ✓ *INCLUDE persons adjudicated or awaiting revocation hearing.*

<b>a. Probation violators</b>	<input type="text"/>	<input type="checkbox"/>
<b>b. Parole violators</b>	<input type="text"/>	<input type="checkbox"/>
<b>c. Pretrial release violators</b> ✓ <i>INCLUDE persons on bail or bond, released to own recognizance, released to the custody of another person, on electronic monitoring or house arrest while awaiting trial or adjudication, and other pretrial release violators.</i>	<input type="text"/>	<input type="checkbox"/>
<b>d. Other conditional release violators</b>	<input type="text"/>	<input type="checkbox"/>
<b>e. TOTAL</b> (Sum of items 7a to 7d)	<input type="text"/>	<input type="checkbox"/>

Questions 8, 9, and 11 ask about the offense seriousness and conviction status of inmates. For inmates with more than one charge/offense, report the most serious charge/offense and the associated conviction status. For probation, parole, and other conditional release violators, report the most serious original or new charge/offense. The most serious charge/offense is the one crime for which the person could receive the longest jail/prison sentence. Alternatively, it can be determined by your jail system's offense severity code.

**8. On June 30, 2021, how many persons CONFINED in your jail facilities, regardless of conviction status, had a charge/offense type of—**

<b>a. Felony</b>		<input type="checkbox"/>
<b>b. Misdemeanor</b>		<input type="checkbox"/>
<b>c. Other charges/offenses</b> specify ↴		<input type="checkbox"/>
<b>d. TOTAL</b> (Sum of items 8a to 8c should equal item 1a)		<input type="checkbox"/>

**9. On June 30, 2021, how many persons CONFINED in your jail facilities were—**

- For persons with more than one charge/offense, report the status associated with the most serious charge/offense.
- For convicted inmates, include probation and parole violators with no new sentence.

<b>a. Convicted</b>		<input type="checkbox"/>
<b>b. Unconvicted</b>		<input type="checkbox"/>
<b>c. TOTAL</b> (Sum of items 9a and 9b should equal item 1a)		<input type="checkbox"/>

**10. On June 30, 2021, how many persons CONFINED in your jail facilities were—**

<b>a. U.S. citizens</b>		<input type="checkbox"/>
<b>b. Not U.S. citizens</b>		<input type="checkbox"/>
<b>c. Of unknown citizenship status</b>		<input type="checkbox"/>
<b>d. TOTAL</b> (Sum of items 10a to 10c should equal item 1a)		<input type="checkbox"/>

**11. On June 30, 2021, how many non-U.S. citizens in item 10b were—**

<b>a. Convicted</b>		<input type="checkbox"/>
<b>b. Unconvicted</b>		<input type="checkbox"/>
<b>c. Of unknown conviction status</b>		<input type="checkbox"/>
<b>d. TOTAL</b> (Sum of items 11a to 11c should equal item 10b)		<input type="checkbox"/>

**12. On June 30, 2021, how many persons CONFINED in your jail facilities were held for—**

- Count persons with multiple holds only once with priority being federal, state, tribal, and local.
- ✓ INCLUDE contractual, temporary, courtesy, or ad hoc holds for other agencies.

**a. Federal authorities**

<b>(1) U.S. Marshals Service</b>	<input type="text"/>	<input type="checkbox"/>
<b>(2) Federal Bureau of Prisons</b>	<input type="text"/>	<input type="checkbox"/>
<b>(3) U.S. Immigration and Customs Enforcement (ICE)</b>	<input type="text"/>	<input type="checkbox"/>
<b>(4) Bureau of Indian Affairs (BIA)</b>	<input type="text"/>	<input type="checkbox"/>
<i>X EXCLUDE inmates being housed for tribal governments in item 12c below.</i>		
<b>(5) Other FEDERAL authorities</b> specify <input type="text"/>	<input type="text"/>	<input type="checkbox"/>
<input type="text"/>		

**b. State prison authorities**

<b>(1) For your state</b>	<input type="text"/>	<input type="checkbox"/>
<b>(2) For other states</b>	<input type="text"/>	<input type="checkbox"/>

**c. American Indian or Alaska Native tribal governments**

<i>X EXCLUDE inmates being housed for the BIA in item 12a4.</i>	<input type="text"/>	<input type="checkbox"/>
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**d. Other local jail jurisdictions**

- EXCLUDE—*
- X Inmates being housed for your own jail jurisdiction (i.e., your own county/city inmates).*
  - X Inmates being housed for tribal governments in item 12c.*

<b>(1) Within your state</b>	<input type="text"/>	<input type="checkbox"/>
<b>(2) Outside your state</b>	<input type="text"/>	<input type="checkbox"/>
<b>e. TOTAL</b> (Sum of items 12a to 12d)	<input type="text"/>	<input type="checkbox"/>

**13. During the 30-day period from June 1 to June 30, 2021—**

**a. On what day did your jail facilities hold the greatest number of inmates?**

- Peak population should be equal to or greater than the confined inmate population reported in item 1a.

June , 2021

**b. How many persons were CONFINED on that day?**

<input type="text"/>	<input type="checkbox"/>
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**14. Between July 1, 2020, and June 30, 2021, what was the average daily population<sup>①</sup> (or typical single day count) of all jail confinement facilities operated by your jail jurisdiction?**

✓ *INCLUDE inmates who participated in weekend programs that allow offenders to serve their sentences of confinement only on weekends (e.g., Friday–Sunday).*

<b>a. Males</b>	<input type="text"/>	<input type="checkbox"/>
<b>b. Females</b>	<input type="text"/>	<input type="checkbox"/>
<b>c. TOTAL</b> (Sum of items 14a and 14b)	<input type="text"/>	<input type="checkbox"/>

**① Average daily population**

- *To calculate the average daily population, add the number of persons for each day during the period July 1, 2020, through June 30, 2021, and divide the result by 365.*
- *If daily counts are not available, estimate the average daily population by adding the number of persons held on the same day of each month and divide the result by 12.*
- *If the average daily population cannot be calculated as directed above, estimate the typical number of persons held in your jail facilities each day.*

**15. On June 30, 2021, what was the rated capacity<sup>①</sup> of your jail facilities?**

① *The rated capacity is the maximum number of beds or inmates assigned by a rating official to your jail facilities, excluding separate temporary holding areas.*

**16. During the 12-month period from July 1, 2020, to June 30, 2021, how many persons under the supervision of your jail facilities were—**

**a. ADMITTED<sup>①</sup> to your jail facilities?**

**b. DISCHARGED<sup>①</sup> from your jail facilities?**

<b>(1) Male</b>	<input type="text"/>	<input type="checkbox"/>	<b>(1) Male</b>	<input type="text"/>	<input type="checkbox"/>
<b>(2) Female</b>	<input type="text"/>	<input type="checkbox"/>	<b>(2) Female</b>	<input type="text"/>	<input type="checkbox"/>
<b>(3) TOTAL</b> (Sum of items 16a1 and 16a2)	<input type="text"/>	<input type="checkbox"/>	<b>(3) TOTAL</b> (Sum of items 16b1 and 16b2)	<input type="text"/>	<input type="checkbox"/>

**① Admissions**

**INCLUDE—**

- ✓ *Persons officially booked into and housed in your jail facilities by a formal legal document and the authority of the courts or some other official agency.*
- ✓ *Repeat offenders booked on new charges.*
- ✓ *Persons serving a weekend sentence coming into jail for the FIRST time only. (Do not count subsequent admissions for the same weekend sentences.)*

**EXCLUDE—**

- X *Returns from escape, work release, medical appointments/treatment facilities, furloughs, bail/bond releases, and court appearances.*

**① Discharges**

**INCLUDE—**

- ✓ *Persons released after a period of confinement (e.g., sentence completion, bail/bond releases, other pre-trial releases, transfers to other jurisdictions, or deaths).*
- ✓ *Persons completing their weekend sentence who are leaving jail for the LAST time.*

**EXCLUDE—**

- X *Temporary discharges (e.g., work releases, medical appointments/treatment, out to courts, furloughs, day reporters, or transfers to other facilities within your jail jurisdiction).*

**SECTION III. POPULATION SUPERVISED IN THE COMMUNITY**

If item 1b equals 0 (zero), SKIP to item 18.

**17. On June 30, 2021, how many persons under the supervision of your jail jurisdiction who were NOT CONFINED participated in—**

X EXCLUDE inmates in weekend programs.

<b>a. Electronic monitoring</b>	<input type="text"/>	<input type="checkbox"/>
<b>b. Home detention without electronic monitoring</b>	<input type="text"/>	<input type="checkbox"/>
<b>c. Community service</b>	<input type="text"/>	<input type="checkbox"/>
<b>d. Day reporting</b>	<input type="text"/>	<input type="checkbox"/>
<b>e. Other pretrial supervision</b>	<input type="text"/>	<input type="checkbox"/>
<b>f. Other alternative work programs</b> X EXCLUDE inmates participating in work release programs who return to jail at night.	<input type="text"/>	<input type="checkbox"/>
<b>g. Alcohol/drug treatment programs</b> X EXCLUDE inmates participating in alcohol/drug treatment programs who are confined in jail.	<input type="text"/>	<input type="checkbox"/>
<b>h. Other programs outside of jail facilities</b> specify <input type="checkbox"/>	<input type="text"/>	<input type="checkbox"/>
<input type="text"/>		
<b>i. TOTAL</b> (Sum of items 17a to 17h should equal item 1b)	<input type="text"/>	<input type="checkbox"/>

## SECTION IV. FACILITY STAFFING

### 18. On June 30, 2021, how many staff employed in your jail facilities were—

- Count each employee only once. Classify employees with multiple functions by the function performed most frequently.
- ✓ INCLUDE payroll staff, non-payroll staff on the payroll of other government agencies (e.g., health department, school district, or court), and unpaid interns.
- X EXCLUDE staff paid through contractual agreements and community volunteers.

#### a. Correctional officers<sup>i</sup>

#### b. Other staff<sup>i</sup>

<b>(1) Male</b>	<input type="text"/>	<input type="checkbox"/>	<b>(1) Male</b>	<input type="text"/>	<input type="checkbox"/>
<b>(2) Female</b>	<input type="text"/>	<input type="checkbox"/>	<b>(2) Female</b>	<input type="text"/>	<input type="checkbox"/>
<b>(3) TOTAL</b> (Sum of items 18a1 and 18a2)	<input type="text"/>	<input type="checkbox"/>	<b>(3) TOTAL</b> (Sum of items 18b1 and 18b2)	<input type="text"/>	<input type="checkbox"/>
<b>c. TOTAL ALL STAFF</b> (Sum of items 18a3 and 18b3)			<input type="text"/>		

#### <sup>i</sup> Correctional officers

- ✓ INCLUDE deputies, monitors, and other custody staff who spend more than 50% of their time with the incarcerated population.

#### <sup>i</sup> Other staff

- ✓ INCLUDE administrators, clerical and maintenance staff, educational staff, professional and technical staff, and other staff who spend more than 50% of their time in your jail.

**SECTION V. SPECIAL ADDENDUM ON CORONAVIRUS (COVID-19)**

**19. Between July 2020 and December 2020, how many persons were CONFINED in your jail facilities on the last weekday of each month—**

	Number of inmates
<b>a. July 31, 2020</b>	<input type="text"/> <input type="checkbox"/>
<b>b. August 31, 2020</b>	<input type="text"/> <input type="checkbox"/>
<b>c. September 30, 2020</b>	<input type="text"/> <input type="checkbox"/>
<b>d. October 30, 2020</b>	<input type="text"/> <input type="checkbox"/>
<b>e. November 30, 2020</b>	<input type="text"/> <input type="checkbox"/>
<b>f. December 31, 2020</b>	<input type="text"/> <input type="checkbox"/>

**20. Between July 1, 2020, and December 31, 2020, how many persons confined in your jail facilities received expedited release in response to the coronavirus?**

- ✓ *INCLUDE releases in order to limit inmate risk and exposure, or due to coronavirus-related understaffing, court orders, legislative mandates, etc.*

**21. Between July 1, 2020, and December 31, 2020—**

**a. How many coronavirus TESTS<sup>①</sup> were conducted on persons confined in your jail facilities?**

① *Coronavirus tests refer to the viral test for COVID-19. Do not count serology tests (also known as antibody tests).*

*INCLUDE—*

- ✓ *Tests conducted either on or off facility grounds (e.g., at hospitals, medical centers, private labs, patient service centers, and other health vendors).*
- ✓ *Tests conducted on persons on transfer to treatment facilities, but who remained under the jurisdiction of your jail facilities.*

*EXCLUDE—*

- X *Antibody tests that are used to detect antibodies produced in response to coronavirus, but do not confirm current infection.*
- X *Suspected cases that were showing symptoms of coronavirus, but were not tested.*
- X *Persons who tested positive for coronavirus during the INTAKE process, and therefore were NOT admitted into your jail facilities.*

**b. Of those tests in item 21a, how many TESTS were positive?**

**22. Individuals may test positive for the coronavirus multiple times. Between July 1, 2020, and December 31, 2020, how many PERSONS confined in your jail facilities tested positive?**

- *Multiple positive results for the same individual should be counted only once.*

**23. Between July 1, 2020, and December 31, 2020, how many STAFF employed in your jail facilities tested POSITIVE for the coronavirus?**

- *Multiple positive results for the same individual should be counted only once.*
- ✓ *INCLUDE staff tested either on or off facility grounds (e.g., at hospitals, medical centers, private labs, patient service centers, and other health vendors).*

**EXCLUDE—**

- X *Antibody tests that are used to detect antibodies produced in response to coronavirus, but do not confirm current infection.*
- X *Suspected cases that were showing symptoms of coronavirus, but were not tested.*

**24. Between July 1, 2020, and December 31, 2020—**

**a. How many INMATES DIED from the coronavirus while under the supervision of your jail facilities?**

INCLUDE all deaths from coronavirus of persons—

- ✓ *CONFINED* in your jail facilities.
- ✓ *UNDER YOUR JAIL JURISDICTION* but out to court or in special facilities (e.g., at hospitals, halfway houses, work farms, and medical/treatment/release centers).
- ✓ *WHILE IN-TRANSIT* to or from your jail facilities while under your supervision.
- ✓ *Regardless of when and where the inmate contracted coronavirus.*

EXCLUDE—

X *Persons who were NOT admitted into your jail facilities and died during the INTAKE process.*

**(1) Confirmed deaths from coronavirus**<sup>i</sup>

<sup>i</sup> *Deaths where coronavirus was the cause of death OR a significant contributor of death as determined by a positive test for coronavirus before or after death.*

 

**(2) Suspected deaths from coronavirus**<sup>i</sup>

<sup>i</sup> *Deaths where coronavirus was the suspected cause of death OR a significant contributor to the death based on the person having symptoms of coronavirus, but no positive test for coronavirus.*

 

**(3) Total number of INMATE deaths** (Sum of items 24a1 and 24a2) ↴

 

**How many deaths were based on a medical examiner or coroner's evaluation (such as an autopsy, postmortem exam, or review of medical records)?**

 

**b. How many STAFF employed in your jail facilities DIED from coronavirus?**

INCLUDE—

- ✓ *Staff deaths that occurred either on or off facility grounds (e.g., while on duty, in the hospital, at home, etc.).*
- ✓ *Staff deaths regardless of when and where staff contracted coronavirus.*

**(1) Confirmed deaths from coronavirus**<sup>i</sup>

<sup>i</sup> *Deaths where coronavirus was the cause of death OR a significant contributor of death as determined by a positive test for coronavirus before or after death.*

 

**(2) Suspected deaths from coronavirus**<sup>i</sup>

<sup>i</sup> *Deaths where coronavirus was the suspected cause of death OR a significant contributor to the death based on the person having symptoms of coronavirus, but no positive test for coronavirus.*

 

**(3) Total number of STAFF deaths** (Sum of items 24b1 and 24b2) ↴

 

**How many deaths were based on a medical examiner or coroner's evaluation (such as an autopsy, postmortem exam, or review of medical records)?**

 

END OF SURVEY